

Message Text

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ACTION EA-09

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FM AMEMBASSY SINGAPORE

TO SECSTATE WASHDC 0000

S E C R E T SECTION 1 OF 3 SINGAPORE 1381

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E.O. 11652: XGDS-3

TAGS: AMGT, PFOR, XX

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II
AND III

REFS: (A) STATE 038356 (B) SINGAPORE 1347

I. PART II - RESOURCE ASSESSMENT

A. USE OF STATE RESOURCES

1. EXECUTIVE - THE AMBASSADOR AND DCM OVERSEE AND
COORDINATE THE USE OF ALL USG RESOURCES IN SINGAPORE TO
PURSUE THE OBJECTIVES AND COURSES OF ACTION OUTLINED IN
PART I OF THE PARM (REFTEL B). THEY BEAR THE PRIMARY
RESPONSIBILITY FOR REASSURING THE LEADERS OF THE GOVERN-
MENT OF SINGAPORE (GOS) AND THE SENIOR BUREAUCRACY THAT
THE US REMAINS AN ACTIVE PACIFIC POWER, WITH A STRONG
INTEREST IN PRESERVING THE PEACE AND STABILITY OF SOUTH-
EAST ASIA. THEY ALSO PLAY AN ACTIVE ROLE IN OVERSEEING
EFFORTS TO ENSURE CONTINUED ACCESS BY THE U.S. SEVENTH
FLEET TO SINGAPORE'S MILITARY FACILITIES, AND TO KEEP
OUR MILITARY PROFILE IN LINE WITH OUR OVERALL POLITICAL
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RELATIONSHIP. OTHER OBJECTIVES OUTLINE IN PART I, SUCH
AS TRADE PROMOTION, INVESTMENT, HUMAN RIGHTS AND NARCOTICS,
ARE PRIMARILY THE ACTION RESPONSIBILITY OF OTHER SECTIONS
OR AGENCIES IN THE MISSION. HOWEVER, THE AMBASSADOR
PROVIDES APPROPRIATE LEADERSHIP AND SUPPORT IN ALL OF
THESE AREAS. THE DCM, AS CHAIRMAN OF THE COUNTRY
COMMERCIAL-PROGRAM (CCP) AND NARCOTICS COORDINATOR,

PROVIDES APPROPRIATE SUPERVISION FOR THESE ACTIVITIES
AND ENSURES THAT THEY ARE PROPERLY COORDINATED.

2. ECONOMIC/COMMERCIAL-POLITICAL (ECP) - THE POST'S
COMBINED ECONOMIC/COMMERCIAL-POLITICAL SECTION IS COMPOSED
OF 6 AMERICANS AND 5 LOCAL EMPLOYEES. AS OUTLINED IN
DETAIL IN OUR CCP, ECP SECTION ACTIVELY PROMOTES U.S.
EXPORTS TO SINGAPORE, SUPPORTS U.S. FIRMS IN THE AREA
AND GIVES APPROPRIATE ASSISTANCE TO AMERICAN INVESTORS.
THE SECTION ALSO MONITORS THE SINGAPORE POLITICAL SCENE
AND MAINTAINS CLOSE RELATIONS WITH THE GOS ON A BROAD
RANGE OF BILATERAL AND MULTILATERAL ISSUES. ECP WILL
BECOME INCREASINGLY INVOLVED IN REPORTING AND MAKING
POLICY RECOMMENDATIONS ON THE DEVELOPING ASEAN-US DIALOGUE
AND ON HUMAN RIGHTS MATTERS.

3. CONSULAR - WITH TWO AMERICAN AND FOUR LOCAL
EMPLOYEES, THE CONSULAR SECTION'S PRIMARY TASKS ARE TO
FULFILL ITS STATUTORY REQUIREMENTS UNDER THE IMMIGRATION
AND NATIONALITY ACT AND TO PROVIDE SPECIAL CONSULAR AND
PROTECTION/WELFARE SERVICES TO US CITIZENS. IN CARRYING
OUT ITS DUTIES THE SECTION FACILITATES THE PROMOTION OF
TRADE AND INVESTMENT BY ASSISTING US FIRMS IN PASSPORT,
VISA, PROTECTION AND WELFARE MATTERS. IT IS ALSO ACTIVELY
INVOLVED IN INDO-CHINA REFUGEE PROBLEMS. USING FY-77 AS
A BASE, THE EMBASSY ESTIMATES THAT BY FY-79 THERE WILL BE
A FIFTY PERCENT INCREASE IN PASSPORT ISSUANCE AND A THIRTY
PERCENT INCREASE IN IMMIGRANT VISAS. SPECIAL CONSULAR
SERVICES SHOULD REMAIN STABLE WHILE NIV ISSUANCE WILL
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INCREASE SLIGHTLY.

4. ADMINISTRATION - THE BASIC FUNCTION OF THE ADMIN-
ISTRATIVE SECTION IS TO ENSURE THAT ALL OTHER ELEMENTS
OF THE MISSION HAVE WHAT THEY NEED TO DO THEIR JOBS
EFFECTIVELY. THE AMERICAN STAFF OF THE SECTION CONSISTS
OF THE ADMINISTRATIVE OFFICER, THE PERSONNEL OFFICER, THE
GSO, SIX COMMUNICATORS AND AN MSG DETACHMENT OF FIVE WATCH-
STANDERS AND THE NCOIC. THE SECTION HAS 18 LOCAL EMPLOYEES.
AS WE MOVE TOWARD FY-79, THE ADMINISTRATIVE OPERATION WILL
FACE INCREASING DEMANDS FROM OTHER POSTS IN THE AREA FOR
PROCUREMENT, MEDICAL CARE, AND OTHER SUPPORT SERVICES.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS.

1. USIS - PROGRAM ACTIVITIES OF USIS AS WELL AS THE
EXCHANGE PROGRAM IT ADMINISTERS FOR CU ARE TO THE EXTENT
POSSIBLE DESIGNED TO SUPPORT MISSION OBJECTIVES AND
COURSES OF ACTION. IT IS ALERT TO PUBLICIZE STATEMENTS

AND ACTIONS -- AND TO BRING IN SPEAKERS -- TO BUILD CONFIDENCE THAT THE U.S. HAS IMPORTANT INTERESTS IN EAST ASIA AND INTENDS TO REMAIN A PACIFIC POWER. IT SUPPORTS THE MISSION'S TRADE PROMOTION EFFORT BY WORKING WITH THE EMBASSY'S E-C/P SECTION AND THE U.S. TRADE CENTER, AND IT HELPS TO PROVIDE A FAVORABLE CLIMATE FOR TRADE AND INVESTMENT BY HIGHLIGHTING U.S. PROWESS IN SCIENCE, TECHNOLOGY, AND MANAGEMENT. USIS ALSO CARRIES ON A VARIETY OF ACTIVITIES DESIGNED TO INTERPRET AND PORTRAY FAVORABLY THE U.S. SOCIAL AND CULTURAL SCENE WHICH MANY LEADING SINGAPOREANS BELIEVE TO BE FAR TOO PERMISSIVE AND A SOURCE OF PERNICIOUS INFLUENCE IN THEIR SOCIETY. THE USIS BUDGET AND STAFF (FOUR AMERICANS, 27 NATIONAL EMPLOYEES) ARE SUFFICIENT.

2. DOD - THE DOD PRESENCE IN SINGAPORE INCLUDES THE DEFENSE ATTACHE OFFICE (DAO) AND THE US NAVY OFFICE. (A SECRET

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FIVE-MAN USAF TRAINING TEAM WILL ARRIVE ON JULY 1.) THE DAO IS RESPONSIBLE FOR OVERALL COORDINATION OF DOD ACTIVITIES IN SINGAPORE AS WELL AS THE NORMAL DUTIES ASSIGNED THAT OFFICE BY THE DEFENSE INTELLIGENCE AGENCY. THE DAO PURSUES THE OBJECTIVES OF ENSURING US SEVENTH FLEET ACCESS TO SINGAPORE'S MILITARY FACILITIES BY PROVIDING THE REQUISITE QUID PRO QUO - THE MAINTAINANCE OF USEFUL WORKING RELATIONS WITH THE MINISTRY OF DEFENSE OFFICIALS, THE ARRANGING OF MILITARY TRAINING FOR SELECTED MEMBERS OF SINGAPORE'S ARMED FORCES, AND THE NEGOTIATION AND SALE OF APPROPRIATE MILITARY EQUIPMENT TO SINGAPORE UNDER THE FOREIGN MILITARY SALES (FMS) PROGRAM. PRESENT MANNING LEVELS AND BUDGET ALLOCATIONS ARE SATISFACTORY FOR CARRYING OUT DAO'S CURRENTLY ASSIGNED MISSION.

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THE NAVY OFFICE'S MISSION, WHICH IS TO SUPPORT US NAVAL VESSELS IN THE AREA, ALSO CONTRIBUTES TO THE OBJECTIVE OF MAINTAINING ACCESS TO SINGAPORE'S PORT AND REPAIR FACILITIES. ITS STAFFING AND BUDGET ARE ADEQUATE FOR ITS PURPOSES.

THE ASSIGNMENT OF A USAF TRAINING TEAM TO SINGAPORE IS ONE ELEMENT OF THE QUID PRO QUO WHICH IS REQUIRED TO ENSURE CONTINUING U.S. MILITARY ACCESS TO SINGAPORE FACILITIES. THE GOS WILL PAY THE FULL COSTS FOR THIS TEAM.

3. TRADE CENTER - THE PROMOTION OF EXPORTS OF U.S. GOODS AND SERVICES TO SINGAPORE AND THE SEA REGION WILL CONTINUE TO BE THE PRINCIPAL FUNCTION OF THE TRADE CENTER. AS THE ECONOMIES IN THE AREA CONTINUE TO DEVELOP, THERE WILL BE INCREASING OPPORTUNITIES FOR US TRADE. THE TWO AMERICAN (ONE STATE AND FOUR COMMERCE) OF THE USRTC WILL WORK TO IDENTIFY PRODUCT THEMES HAVING PROMOTIONAL POTENTIAL, AND TO PROMOTE EXPORTS AND FACILITATE COMMUNICATION BETWEEN US BUSINESSMEN AND SEA CONSUMERS BY MOUNTING EXHIBITS AND SEMINARS OF TECHNOLOGY IN SINGAPORE AND THE REGION. STAFF AND FUNDING LEVELS ARE ADEQUATE FOR THE PRESENT LEVEL OF ACTIVITY.

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4. JUSTICE (DRUG ENFORCEMENT AGENCY (DEA)) - THE THREE AMERICANS WORKING IN DEA BEAR PRIMARY RESPONSIBILITY FOR PURSUING OUR GOAL OF SUPPORTING AND COOPERATING WITH THE GOS TO SUPPRESS INTERNATIONAL DRUG TRAFFICKING. MAJOR CHANGES IN PRESENT STAFFING AND FUNDING IN THE DEA OFFICE ARE NOT ANTICIPATED, ALTHOUGH MODEST INCREASES IN FUNDS FOR TRAINING OF SINGAPOREANS IN THE U.S. WILL BE REQUIRED IN FY-78.

5. TRANSPORTATION (COAST GUARD) - THREE AMERICANS AND TWO LOCALS MAKE UP THE COAST GUARD CONTINGENT. THE UNIT'S ACTIONS ARE IN SUPPORT OF US SHIPPING IN THE AREA. THEIR STAFF AND FUNDS ARE ADEQUATE.

6. AID - AID/BANGKOK FUNDS ONE LOCAL POSITION HERE

PRIMARILY IN SUPPORT OF ACTIVITIES INVOLVING THE US FOREIGN DISASTER RELIEF STOCKPILE LOCATED IN SINGAPORE. THIS POSITION MAY NO LONGER BE NECESSARY BY THE END OF FY-79.

7. AGRICULTURE - ONE LOCAL EMPLOYEE POSITION IN SINGAPORE WAS RECENTLY AUTHORIZED FOR AGRICULTURE. THIS POSITION WILL SUPPORT THE ACTIVITIES (PRIMARILY AGRICULTURAL SALES). OF THE REGIONAL AGRICULTURAL ATTACHE WHO IS RESIDENT IN KUALA LUMPUR. THE POSITION WILL BE ASSIGNED TO THE ECP SECTION.

II. PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

1. AMERICAN POSITIONS - THE EMBASSY DESIRES TO REPLACE THE CENTRAL COMPLEMENT JUNIOR ROTATIONAL OFFICER POSITION WITH A SLOT FOR AN FSO-4 POLITICAL OFFICER. THIS WILL ALLOW US TO DEVOTE GREATER ATTENTION AND A HIGHER LEVEL OF EXPERTISE AND EXPERIENCE TO SUCH PRIORITY AREAS AS THE SECRET

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EMERGING US-ASEAN DIALOGUE, MULTILATERAL AFFAIRS AND HUMAN RIGHTS AS WELL AS TO APPRAISE AND REPORT ON THE SINGAPORE POLITICAL SCENE IN GREATER DEPTH.

2. FSL POSITIONS - ALL SECTIONS ARE NOW STAFFED WITH THE MINIMUM NUMBER OF FSLS NEEDED TO PERFORM ESSENTIAL DUTIES. MINOR SHIFTS IN WORKLOAD FACTORS AND RESPONSIBILITIES MAY OCCUR, BUT MAJOR REPROGRAMMING IS NOT POSSIBLE, GIVEN OUR SMALL COMPLEMENT OF FSL POSITIONS.

B. INCREASES/DECREASES

1. AMERICAN POSITIONS - EMBASSY MUST OPERATE UNDER THE SINGAPORE GOVERNMENT CEILING OF 58 AMERICAN EMPLOYEES. WE ARE CURRENTLY AT THAT CEILING AND ANTICIPATE REMAINING THERE THROUGH FY-79. (THIS CEILING DOES NOT APPLY TO THE NAVY OFFICE AND THE MTAT WHICH ARE NOT TECHNICALLY PART OF THE EMBASSY). NO ADDITIONAL AMERICAN POSITIONS, THEREFORE, ARE ANTICIPATED. ALL 58 POSITIONS ARE ESSENTIAL TO EFFICIENT EMBASSY OPERATIONS.

2. FSL POSITIONS - A) THE EXECUTIVE AND ECP SECTIONS ARE LEANLY, BUT ADEQUATELY STAFFED. WE BELIEVE OUR GOALS IN THOSE AREAS CAN BE ACHIEVED WITHOUT INCREASES, ALTHOUGH ECP MAY REQUIRE OCCASIONAL PART-TIME CONTRACT OR PIT ASSISTANCE. B) CONSULAR SECTION HAS BEEN AUTHORIZED AN ADDITIONAL POSITION, BUT THE CURRENT FSL EMPLOYMENT FREEZE HAS PRECLUDED THE EMBASSY FROM FILLING THIS SLOT.

ASSUMING THAT PERMISSION TO HIRE WILL BE FORTHCOMING,
CONSULAR WILL THEN HAVE 4 FSL EMPLOYEES. TO COPE WITH
ANTICIPATED INCREASES IN CONSULAR WORKLOAD AND PEAK PERIOD
DEMANDS THIS SECTION WILL REQUIRE, IN ADDITION TO OVERTIME,
CONTRACT OR PIT ASSISTANCE DURING FY-79. C) ADMINISTRATIVE
SECTION ALSO NOW HAS ONE VACANT POSITION AFFECTED BY THE
CURRENT FSL EMPLOYMENT FREEZE. AGAIN WE ASSUME PERMISSION
TO FILL THIS SLOT WILL BE FORTHCOMING. FOR FY-79 ADMIN

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WILL NEED TWO ADDITIONAL FSL POSITIONS, ONE IN GSO AND
ONE IN C&R. THE GSO POSITION IS NEEDED TO COPE WITH THE
EVER EXPANDING WORKLOAD IN BACKSTOPPING POSTS SUCH AS
JAKARTA, RANGOON, DACCA, AND OTHERS. THE C&R POSITION
IS NEEDED TO BRING ON STATE COMPLEMENT ONE FSL TO PREPARE
UNCLASSIFIED TELEGRAMS FOR TRANSMISSION. THE EMPLOYEE
NOW DOING THIS WORK OCCUPIES THE SLOT PROVIDED BY THE
NAVY OFFICE. AS NAVY TRAFFIC DECLINES AND EMBASSY TRAFFIC
INCREASES, NAVY DESIRES TO HAVE THIS EMPLOYEE ON STATE
ROLLS. WE AGREE AND NEED THIS POSITION TO KEEP CURRENT
WITH THE C&R WORKLOAD WHICH HAS INCREASED BY AT LEAST
25 PERCENT FROM 1974 TO 1976. BOTH NEW POSITIONS WOULD
BE CORE.

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3. POST DOES NOT HAVE ANY POSITIONS WHICH "ARE NO

LONGER NECESSARY TO FULFILL MISSION OBJECTIVES".

4. BUDGET LEVELS - IN THE SALARIES AND EXPENSES AREA
OUR BUDGETS HAVE BEEN ADEQUATE, BUT BY NO MEANS EXCESSIVE.
EXCEPT FOR MANDATORY WAGE/PRICE INCREASES AND ADDITIONAL
FUNDS TO COVER NEW POSITIONS, WE EXPECT NO MAJOR INCREASES
IN S&E REQUIREMENTS. AVAILABILITY OF REPRESENTATION FUNDS,
HOWEVER, HAS NOT KEPT PACE WITH INCREASING NEEDS AND COSTS.
BY FY-79 THE REPRESENTATION BUDGET SHOULD BE 25 TO 30
PERCENT ABOVE OUR CURRENT LEVEL. ON THE FBO SIDE, THE
POST HAS BEEN UNDERFUNDED FOR MANY YEARS AND WILL REQUIRE
FULL FUNDING OF OUR BUDGET REQUESTS TO BRING OUR FBO
PROPERTIES BACK INTO ADEQUATE SHAPE AND TO PROVIDE
NECESSARY AMENITIES FOR THE AMERICAN STAFF.

C. LOWER PRIORITY POSITIONS

1. APPLYING REFTEL FIVE PERCENT FORMULA, EMBASSY
HAS IDENTIFIED ONE AMERICAN AND ONE FSL POSITION AS LOWEST
PRIORITY. AMERICAN SLOT IS NO. 10-9280-096, SECRETARY IN
ECP. FSL POSITION IS MESSENGER JOB IN C&R UNIT. WHILE
THESE POSITIONS ARE "LOWEST PRIORITY", BOTH ARE ESSENTIAL
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TO OUR OPERATION AND SHOULD NOT BE CONSIDERED "AVAILABLE"
FOR BUREAU REPROGRAMMING.

2. SECRETARY SLOT IS ONE OF FOUR STATE AMERICAN
SECRETARIES IN EMBASSY. TO COVER WORK REQUIREMENTS AND
BACKUP IN PERIODS OF ABSENCE (SICK, VACATION, HOME-LEAVE,
ETC.), WE MUST HAVE A MINIMUM OF FOUR STATE AMERICAN
SECRETARIES AT POST.

3. MESSENGER SLOT IS ONE OF THREE IN C&R AREA.
OTHER TWO SLOTS COVER SWITCHBOARD/RECEPTIONIST AND POUCH/
TELEPHONE MAINTENANCE. MESSENGER NEEDED TO DELIVER AND
PICK-UP UNCLASSIFIED COMMUNICATIONS AND PROVIDE BACK-UP
IN PERIODS OF ABSENCE IN UNIT.

D. MISSION STAFFING CHART

1. CURRENT YEAR, FY-77

AGENCY/FUNCTION AMERICAN AMERICAN FSL PFOF- FSL
OFFICERS(1) STAFF (1) ESSIONAL(2) STAFF (2)

STATE

EXECUTIVE	4	-	-	2
ECON/COM/POL	6	2	4	1
TRADE PROMOTION				
(USRTC)	1	-	1	-

CONSULAR	2	-	1	3
FSI LANG. TRAINEE	2	-	-	-
JOP ROTATIONAL	1	-	-	-
ADMIN (OF WHICH)(3)	9	6	9	9
COMMO	6	-	1	2
SY (MARINES)	-	6	-	-
OTHER AGENCY				

USIS	5 (4)	-	13	15
AGRICULTURE	-	-	1	-

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COMMERCE (USRTC)	1	-	4	-
DOD (5)	12	11	3	17
TRANSP. (COAST				
GUARD)	2	1	-	2
JUSTICE (DEA)	2	1	-	-
AID	-	-	-	1

2. PROJECTED FY-79

STATE

EXECUTIVE	4	-	-	2
ECON/OMM	7		4	1
TRADE PROM. (USRTC)	1	-	1	-
CONSULAR	2	-	3 (6)	1
FSI LANG. TRAINEE	2	-	-	-
ADMIN. (OF WHICH)(3)	9	6	10	10
COMMO	6	-	1	3
SY (MARINES)	-	6	-	-

NOTES:

(1) AMERICAN OFFICERS ARE CONSIDERED TO BE ALL THOSE AT OR ABOVE FSS-7 OR GS-7. FOR MILITARY PERSONNEL, ENLISTED MEN ARE CONSIDERED STAFF.

(2) FSL-6 AND ABOVE ARE CONSERED PROFESSIONAL. FSL-5 AND BELOW ARE CONSIDERED STAFF.

(3) ALL ADMIN POSITIONS ARE CORE.

(4) INCLUDES ONE (1) PAT OVERCOMPLEMENT.

(5) AMERICAN COMPLEMENT OF 23 INCLUDES 11 IN DIA AND 12 IN NAVY OFFICE. FSL COMPLEMENT OF 20 INCLUDES 5 IN DIA AND 15 IN NAVY OFFICE.

(6) ANTICIPATE THAT THROUGH PROMOTIONS, TWO FSL'S IN CONSULAR WILL SHIFT FROM STAFF TO PROFESSIONAL STATUS.

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